CITY OF OAKLAND

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OAKLAND
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AGENDA REPORT

TO: Deanna J. Santana
City Administrator

FROM: Teresa Deloach Reed
Fire Chief

SUBJECT: Supplemental FY09 and FY10 PSGP Grant Award of Up to $2,000,000

DATE: June 23, 2013

City Administrator Approval

Date 6/25/13

COUNCIL DISTRICT: City-Wide

RECOMMENDATION

Staff recommends that the City Council Adopt A Resolution authorizing the City Administrator or her designee to: 1) Enter into a Memorandum of Understanding and Grant Administration Agreement with the Port of Oakland for the Distribution of Supplemental Fiscal Year 2009 and Fiscal Year 2010 Port Security Grant Program (PSGP) funding for Phase 2 Of The System Enhancements And Integration Of The Joint Port/City Domain Awareness Center (DAC) For A Supplemental Grant Award of up to two million dollars ($2,000,000) to the City of Oakland, 2) Accept, Appropriate and Administer the Fiscal Year 2009 and Fiscal Year 2010 PSGP grant allocations up to $2,000,000, 3) Approve the City of Oakland to be the subrecipient/sub-grantee for the said grant funding including approval of the Preliminary Spending plan, 4) Expend Funds in Accordance with The Preliminary Spending Plan, and 5)Waive the Advertising and Competitive Bidding Process and the RFP/RFQ competitive selection requirements of the Oakland Municipal Code.

EXECUTIVE SUMMARY

The Joint City/Port Domain Awareness Center (DAC) will utilize the City of Oakland Emergency Operations Center (EOC) to consolidate a network of existing surveillance and security sensor data to actively monitor critical Port facilities, utility infrastructure, City facilities and roadways. Information management software would be utilized together with video analytics to efficiently screen and monitor the data as well as coordinate incident management. The information management software would include situational awareness and response capabilities, linking monitoring data with dispatch and automated access controls at some facilities, wherever possible.

Another significant function of the DAC would be to eventually serve as a 24/7 center that would focus on interoperability and coordination of prevention, preparedness, response, recovery and mitigation efforts. City and Port staff members are working on submitting another Port Security Grant Program (PSGP) proposal for Federal Fiscal Year 2013 that would provide staffing to the,

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DAC for up to 2 years if the grant proposal is approved. If the grant proposal is unsuccessful, City and Port staff members will look for other alternatives to provide minimum staffing to the DAC on a 24/7 basis.

OUTCOME

Passage of the Resolution will grant the City Administrator or her designee to enter into a Memorandum of Understanding and Grant Administration agreement with the Port of Oakland for the distribution of fiscal year 2009 and fiscal year 2010 Port Security Grant Program (PSGP) funding for Phase 2 of the system enhancements and integration of the joint port/city Domain Awareness Center (DAC) for a supplemental grant award of up to two million dollars ($2,000,000).

Council approval will also provide the Oakland Fire Department, Emergency Management Services Division (EMSD) staff and the Department of Information Technology (DIT) the authority to accept, administer, appropriate and expend the supplemental grant funding up to $2,000,000 between July 1, 2013 and June 30, 2014. The FY09 and FY10 PSGP grant funding must be expended no later than June 30, 2014. This will allow further enhancements to the Joint City/Port Domain Awareness Center (DAC) which includes equipment upgrades, system upgrades, technical services and additional systems integration to enhance the robustness of the DAC capabilities which also benefits the operations of the Oakland Emergency Operations Center (EOC).

BACKGROUND/LEGISLATIVE HISTORY

On June 17, 2009, Oakland Fire Department, Emergency Management Services Division staff provided the Public Safety Committee with an Informational Report concerning the City's role in the Port's application for Port Security funds under the American Recovery and Reinvestment Act (ARRA). City Council approved the informational report and there were no objections to the City/Port collaboration on submitting a grant proposal for the Domain Awareness Center (DAC) project.

On June 29, 2009, the City of Oakland and Port of Oakland signed and entered into a Memorandum of Agreement (MOA) to establish a Domain Awareness and Response Coordination Work Group. The MOA outlined the relafionship between the City and Port to collectively address risk mitigation and preparedness needs, as well as deficiencies in current homeland security preparedness and response capabilities and capacities. The Domain Awareness and Response Coordination Work Group are comprised of representatives from both the City and the Port, respectively. Objective number six of that MOA is entitled "Explore the Development of a Joint Port-OPD-OFD-OES Domain Awareness Coordination Center at the City's existing Emergency Operations Center (EOC).

On September 23, 2009, the Federal Emergency Management Agency's (FEMA) Grants Program Directorate announced that the Port of Oakland would receive $2,900,000 to fund the Joint City/Port Domain Awareness Center (DAC).

On July 20, 2010, City Council approved Resolution No. 82933 C.M.S., authorizing the City Administrator to enter into a Memorandum of Understanding (MOU)/Grant Administration Agreement to accept, appropriate and spend the $2,900,000 to jointly develop, establish and operate a Port/City Domain Awareness Center (DAC).

In March, 2012, the ARRA PSGP Sub-Grantee Agreement was fully executed between the City of Oakland and the Port of Oakland for the $2.9 million dollars for the DAC project.

In July 2012, the Port of Oakland requested an extension to the performance period of the DAC project through June 30, 2013, in order to complete the project as detailed in the original project proposal.

In August 2012, the Conceptual Design phase for the DAC project was completed.

In October 2012, the City of Oakland issued a Request for Proposals for the Design/Build phase (Phase 1) of the DAC project for a contract of up to $2.7 million dollars.

In December 2012, a joint City-Port panel interviewed a short list of candidates, selecting Science Applications International Corporation (SAIC), an Oakland-based firm, as the security integrator for the project.

In January 2013, FEMA informed the Port of Oakland and later the City of Oakland, that a grant project extension could only be granted through June 30, 2013 and stated that the project funding could then be utilized for the implementation of high priority projects beyond the original authorized performance period and original project proposal.

The City of Oakland and Port of Oakland staff met to re-work the Scope of Work for the contract services to ensure that services and equipment totaling the $2.9 million ARRA PSGP grant funding could be met by June 30, 2013.

In March 2013, the City of Oakland contracted with SAIC for Phase 1 of the DAC Project. Phase 1 included the Design/build that would include equipment, services and the key City systems' integration into the existing Oakland Emergency Operations Center (EOC) with all work to be completed by June 30, 2013.

On May 23, 2013, the Port of Oakland Board approved the re-programming of Port Security Grant Program (PSGP) funding to support the next phase, (Phase 2), of the Domain Awareness Center (DAC) implementation through June 2015.

ANALYSIS

The institutional framework for the DAC will establish and enhance new partnerships and coalitions, including the expansion of the successful partnership of Oakland Police, Field Operations, Oakland Fire, Special Operations, Oakland Fire, Emergency Management Services Division, Department of Information Technology and the Port or Oakland. This would improve regional readiness and response capabilities for first responders through information collection and sharing while facilitating a regional Common Operating Picture (COP) for large scale emergency incidents.

The Joint City/Port Domain Awareness Center (DAC) primary objectives include:

- Integration of efforts and interoperability between regional security partners;
- Focus on domain awareness, situational awareness, incident management and improved response capabilities;
- Development of sustainable recommendations guided by:
  - Leveraging existing initiatives
  - Strengthening linkages between existing command and control nodes
  - Expansion of detection and deterrence capabilities
  - Improving effective information management as a force multiplier
  - Developing detailed Concept of Operations
  - Enhancing immediate readiness capabilities;
- Support National Preparedness Priorities; and
- Strengthen Chemical, Biological, Radiological, Nuclear and Explosive (CBRNE) Detection and Response Capabilities.

Phase 1 of the DAC project implementation will be completed by June 30, 2013 and will include the completed system design, integration of certain technology systems into the Physical Security Information Management (PSIM) System, network enhancements, and communication capabilities of the DAC.

Currently, the City of Oakland has a contract with SAIC that is good through July 1, 2015 for up to $2.7 million dollars for Phase 1 of the DAC project.

The Oakland Fire Department, Emergency Management Services Division in collaboration with the Port of Oakland, conducted a fair and opened competitive process to engage the most responsive and responsible vendor which is now in place and providing excellent services. The award of additional funding affords further enhancements to the original work. Therefore, in order to maintain consistency, cohesiveness and uniformity, staff finds that it is in the best interest of the City to waive the RFP/Q process to accommodate receipt of the additional funds in order to complete the enhanced work under Phase 2 within 12 months; facilitating additional system equipment upgrades and integration as efficiently as possible.

Staff recommends that the SAIC contract value be increased to include up to $2 million for Phase 2 and that the additional scope of work be managed as a change order to the existing contract, which will allow for a more consistent, deliberate, efficient and cost effective process.

Phase 2 scope of work will include and is not limited to the following deliverables:

1. Integration of additional security and domain awareness systems including
   - Automatic Identification System to identify and track ships in the Bay
   - Port Geographic Information System
   - City School Closed-Circuit Television (CCTV) System;

2. Local transportation and infrastructure information (East Bay Municipal Utility District (EBMUD), Bay Area Rapid Transit (BART), California Department of Transportation (CALTRANS) camera and incident reports);

3. Improve linkage with Fire and Police Dispatch including Mobile Data Terminal feeds;

4. Further definition and implementation of Work Flows for all hazards events in the East Bay;

5. EOC Computing system upgrades, as needed; and

6. Surveillance enhancements for City of Oakland historically high crime areas.

COORDINATION

The DAC Project has been a collaborative effort among the Oakland Police Department (OPD), the Oakland Fire Department (OFD), OFD, Emergency Management Services Division (EMSD), the Department of Information Technology (DIT) and the Port of Oakland.

The DAC project has resulted in a detailed conceptual engineering design, a basic Concept of Operations that is being updated and refined as part of Phase I of the DAC construction project also includes a new Emergency Operations Center (EOC) Video Wall system and basic City/Port systems' integration which will be completed on June 30, 2013.

Phase 2 of the DAC Project will continue the City-Port staff collaboration and coordination to deliver a framework of institutional agreements amongst agencies participating in the DAC. These agencies include the Oakland Police Department (OPD), the Oakland Fire Department (OFD), OFD, Emergency Management Services Division (EMSD), and the Port of Oakland as well as other external stakeholders which the City/Port team will be contacting to enhance the interoperability and information sharing capabilities of the DAC.

The City Attorney's Office, Contracts Office, and the Budget Office were consulted in the preparation of this report.

COST SUMMARY/IMPLICATIONS

The Resolution authorizes the appropriation of FY 2009 and FY 2010 supplemental PSGP grant funding to the City of Oakland from the Port of Oakland in an amount up to $2 million dollars.

Federal grant funds will be utilized to enter into a Professional Services contract including system equipment enhancements in an amount not to exceed $2,000,000.

Funding will be appropriated to the Federal Grant Fund (2123), Emergency Management Services Division Org. (20711), various expenditure accounts according to the grantor approved spending plan, Emergency Management Services Division Program (PS21), Fiscal Year 2009 and Fiscal Year 2010Supplemental PSGP Projects to be set up.

Below is the Estimated Preliminary Spending Plan/budget Summary for Phase 2 of the Joint City/Port Domain Awareness Center (DAC):

1. AMOUNT OF RECOMMENDATION/ESTIMATED COSTS OF PROJECT/PROFESSIONAL SERVICES AGREEMENT

Supplemental FY2009 and FY2010 PSGP Grant funding	Up to $2,000,000
Construction (if applicable)	200,000
Consultant Contracts	350,000
Systems Integration	550,000
Equipment/Supplies	900,000
Total Project Costs	Up to $2,000,000

2. SOURCE OF FUNDING:

Subgrantee for Federal FY 2009 AND FY 2010 U.S. Department of Homeland Security (DHS) Port Security Grant Program (PSGP) funding up to $2,000,000.

3. FISCAL IMPACT:

There is no impact to the General Fund. There are no cash or in-kind services match for this PSGP grant funding.

SUSTAINABLE OPPORTUNITIES

Economic: Effective and consistent emergency preparedness and planning activities enhance the City of Oakland's efforts to provide a climate in which economic development and resiliency can flourish.

Environmental: There are no environmentally sustainable opportunities affiliated with this project.

Social Equity: The procurement of the approved services and equipment will enhance public safety efforts that serve all residents in the City of Oakland and the Bay Area region.

For questions regarding this report, please contact Renee Domingo, Division Manager, Emergency Management Services Division at (510) 238-3939.

Respectfully submitted,

Ahsan Baig
Acting Agency Director
Department of Information Technology

Respectfully submitted,

Teresa Deloach Reed
Fire Chief

Prepared by:
Renee A. Domingo, Division Manager
Emergency Management Services Division

Approved as to Form and Legality

City Attorney

FILED
OFFICE OF THE CITY CLERK
OAKLAND

2013 JUN 27 PM 5:33

OAKLAND CITY COUNCIL

RESOLUTION NO. _____ C.M.S.

Introduced by Councilmember _____

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO:

1) **ACCEPT, APPROPRIATE, AND ADMINISTER UP TO TWO MILLION DOLLARS ($2,000,000) OF AMERICAN RECOVERY AND REINVESTMENT ACT (ARRA) SUPPLEMENTAL PORT SECURITY GRANT FUNDS FOR (PSGP) FISCAL YEARS 2009 AND 2010 SUPPLEMENTAL FOR PHASE 2 OF THE JOINT PORT OF OAKLAND/CITY DOMAIN AWARENESS CENTER (DAC) PROJECT; AND**

2) **ENTER INTO A MEMORANDUM OF UNDERSTANDING AND GRANT ADMINISTRATION AGREEMENT WITH THE PORT OF OAKLAND TO DISTRIBUTE AND EXPEND SAID FUNDS FOR PHASE 2 OF THE SYSTEM ENHANCEMENTS AND INTEGRATION OF THE DAC PROJECT; AND**

3) **APPROVE THE CITY OF OAKLAND'S PRELIMINARY SPENDING PLAN FOR FISCAL YEARS 2009 AND 2010 PSGP GRANT FUNDS AND TO ADMINISTER AND EXPEND THE SUPPLEMENTAL PSGP FUNDS IN ACCORDANCE WITH THE PRELIMINARY SPENDING PLAN AND THE PROPOSED GRANT ADMINISTRATION AGREEMENT; AND**

4) **AMEND THE CITY'S 2013 CONTRACT WITH SCIENCE APPLICATIONS INTERNATIONAL CORPORATION (SAIC) BY INCREASING THE AMOUNT TO BE PAID UP TO TWO MILLION DOLLARS FOR COMPLETION OF PHASE 2 OF THE DAC PROJECT WORK, BRINGING THE TOTAL CONTRACT AMOUNT AUTHORIZED TO FOUR MILLION NINE HUNDRED THOUSAND DOLLARS ($4,900,000); AND WAIVING THE COMPETITIVE REQUEST FOR PROPOSAL/QUALIFICATIONS (RFP/Q) AND THE ADVERTISING AND BIDDING REQUIREMENTS, FOR THE PROPOSED CONTRACT AMENDMENT WITH SCIENCE APPLICATIONS INTERNATIONAL CORPORATION (SAIC)**

WHEREAS, Congress and the Obama Administration intended the Port Security Grant Program (PSGP) to be one of the tools in a comprehensive set of measures to strengthen the Nation's critical infrastructure against risks associated with potential terrorist attacks; and

WHEREAS, the Port of Oakland submitted PSGP grant proposals to jointly develop, establish and operate a City/Port Domain Awareness Center (DAC) utilizing the City of Oakland Emergency Operations Center (EOC) to consolidate a network of existing surveillance and security sensor data to actively monitor critical Port facilities, utility infrastructure, City facilities and roadways; and

WHEREAS, in March 2013, pursuant to Council authorization by Resolution 82933, the City of Oakland entered into a Professional Services Agreement with Science Applications International Corporation (SAIC) for Phase 1 of the Domain Awareness Center which included the Design/Build phase and the beginning of key public safety and surveillance systems integration between City and Port or Oakland; and

WHEREAS, on May 23, 2013, the Port of Oakland Board of Directors approved a resolution for the Port of Oakland to enter into a Memorandum of Understanding and Grant Administration Agreement to provide up to two million dollars ($2,000,000) of supplemental FY09 and FY10 PSGP grant funding with the City of Oakland to further expand the development of the City/Port Domain Awareness Center (DAC) and embark upon Phase 2 of the expansion of the systems integration as well as equipment/system enhancements; and

WHEREAS, the City seeks to utilize these additional funds to complete Phase 2 of the Domain Awareness Center (Phase 2); and

WHEREAS, the City's current contract with SAIC must be amended to include the Phase 2 work, which consists of, but is not limited to, additional enhancements to the Emergency Operations Center, additional systems' integration such as the Port Geographic Information Systems (GIS) and other key City Public Safety Information Technology systems for an amount of services and equipment because Phase 2 is not part of the current scope of work for the March 2013 Agreement with SAIC.

WHEREAS, the amendment of the SAIC contract to include the Phase 2 work will cap the amount SAIC may charge the City at not to exceed two million dollars; and

WHEREAS, Oakland Municipal Code section 2.04.051.B permits the Council to waive the request for proposal/qualifications ("RFP/Q") requirements upon a finding that it is in the best interest of the City to do so; and

WHEREAS, Oakland Municipal Code section 2.04.050.1.5 permits Council to waive the advertising and bidding requirements upon a finding that it is in the best interest of the City to do so; and

WHEREAS, staff recommends it is in the best interests of the City to waive the City's advertising and competitive bidding and request for proposals/qualifications requirements based on the fact that the FY 2009 PSGP supplemental funds must be used by June 30, 2014. Conducting the RFP/Q and selecting a Vendor for Phase 2 work will take approximately 6 months. Having the contract services provided by SAIC, which has the existing Phase 1 DAC project contract through June 30, 2015, will help ensure the FY 2009 PSGP are expended by the grantee's deadline and will facilitate the City's ability to implement Phase 2 of the DAC project efficiently and effectively in order to maintain consistency, cohesiveness and uniformity as well; and

WHEREAS, SAIC will be the prime contractor for Phase 2 of the Domain Awareness Center (DAC) project which will include integration of additional security and situation awareness systems, building of a crime datawarehouse, improve linkage with Fire and Police Dispatch including Mobile Data Terminal feeds, further define/implement work flows for all hazards events in the East bay, upgrade EOC computing systems, provide for surveillance and detection equipment enhancements; and

WHEREAS, the City finds and determines that the services provided pursuant to the agreement authorized hereunder are of a professional, scientific or technical nature and are temporary in nature; and

WHEREAS, the City finds and determines that this contract shall not result in the loss of employment or salary by any person having permanent status in the competitive service; now, therefore, be it

RESOLVED: that the City Administrator or her designee is authorized to accept, appropriate, and administer up to two million dollars ($2,000,000) of American Recovery and Reinvestment Act (ARRA) supplemental Port Security Grant funds for (PSGP) fiscal years 2009 and 2010 FOR Phase 2 of the joint Port of Oakland/City Domain Awareness Center (DAC) project; and be it

FURTHER RESOLVED: that the City Administrator or her designee is authorized to enter into a Memorandum of Understanding and grant administration agreement with the Port of Oakland to distribute and expend said funds for phase 2 of the system enhancements and integration of the DAC project; and be it

FURTHER RESOLVED: that the City Administrator or her designee to approve the City of Oakland's preliminary spending plan for fiscal years 2009 and 2010 PSGP funds and to administer and expend the supplemental PSGP funds in accordance with the preliminary spending plan and the proposed grant administration agreement; and be it

FURTHER RESOLVED: That the City Administrator or her designee is authorized to amend the City's 2013 contract with Science Applications International Corporation (SAIC) by increasing the amount to be paid up to two million dollars for completion of Phase 2 of the DAC work project, bringing the total contract amount authorized to four million nine hundred thousand dollars ($4,900,000); and be it

FURTHER RESOLVED: That the City Council finds that pursuant to Oakland Municipal Code sections 2.04.050.1.5 and 2.04.051.B, for the reasons stated above and in the City Administrator's report accompanying this resolution, that it is in the best interests of the City to waive the advertising and bidding requirements and the request for proposal/qualifications (RFP/Q) process for the products and services to be purchased under the proposed contract amendment with SAIC and so waives the requirements; and be it

FURTHER RESOLVED: That the City Administrator or her designee is hereby authorized to execute any amendments or modifications to said Port/City agreement and the Professional Services Contract with Science Applications International Corporation (SAIC) in an amount not to exceed two million dollars ($2,000,000.00); and be it

FURTHER RESOLVED: That funds to complete this project will be drawn from 2123, 20711, PS21, Accounts and Projects to be Determined; and be it.

FURTHER RESOLVED: That the City Administrator or her designee is authorized to accept and appropriate said FY 2009 and FY2010 PSGP Grants funds into U.S. Department of Homeland Security Fund (2123), Emergency Management Services Division (20711) a grant project to be determined, and Emergency Management Service Program (PS21), the full grant funds will be appreciated to the Miscellaneous Federal Grants Accounts 46129; and be it

FURTHER RESOLVED: That the agreemenf(s) and other actions authorized hereunder shall be reviewed and approved by the Office of the City Attomey for form and legality and filed with the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, GALLO, KAPLAN, KALB, MCELHANEY, REID, SCHAFF and PRESIDENT KERNIGHAN

NOES –

ABSENT –

ABSTENTION -

ATTEST:_____
LaTonda Simmons
City Clerk and Clerk of the Council
of the City of Oakland, California